JS 44 (Rev. 08/18)

CIVIL COVER SHEET

The JS 44 civil cover sheet and the information contained herein neither replace nor supplement the filing and service of pleadings or other papers as required by law, except as provided by local rules of court. This form, approved by the Judicial Conference of the United States in September 1974, is required for the use of the Clerk of Court for the purpose of initiating the civil docket sheet. (SEE INSTRUCTIONS ON NEXT PAGE OF THIS FORM.)

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I. (a) PLAINTIFFS United States of America				DEFENDANTS					
ex rel. Edward Wisner				Grosfillex, Inc.					
(b) County of Residence of First Listed Plaintiff Berks County				County of Residence of First Listed Defendant Berks County					
(EXCEPT IN U.S. PLAINTIFF CASES)				(IN U.S. PLAINTIFF CASES ONLY) NOTE: IN LAND CONDEMNATION CASES, USE THE LOCATION OF THE TRACT OF LAND INVOLVED.					
(c) Attorneys (Firm Name, Address, and Telephone Number)				Attorneys (If Known)					
	, LLC, 3803 West Ch n Square, PA 19073)						
II. BASIS OF JURISDICTION (Place an "X" in One Box Only)				TIZENSHIP OF I (For Diversity Cases Only)		PAL PARTIES	(Place an "X" in C and One Box for		
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□ 110 Insurance □ 120 Marine □ 130 Miller Act □ 140 Negotiable Instrument □ 150 Recovery of Overpayment & Enforcement of Judgment □ 151 Medicare Act □ 152 Recovery of Defaulted Student Loans (Excludes Veterans) □ 153 Recovery of Overpayment of Veteran's Benefits □ 160 Stockholders' Suits □ 190 Other Contract □ 195 Contract Product Liability □ 196 Franchise □ REAL PROPERTY □ 210 Land Condemnation □ 220 Foreclosure □ 230 Rent Lease & Ejectment □ 240 Torts to Land □ 245 Tort Product Liability □ 290 All Other Real Property	PERSONAL INJURY 310 Airplane 315 Airplane Product Liability 320 Assault, Libel & Slander 330 Federal Employers' Liability 340 Marine 345 Marine Product Liability 350 Motor Vehicle 555 Motor Vehicle Product Liability 360 Other Personal Injury 362 Personal Injury Medical Malpractice CIVIL RIGHTS 440 Other Civil Rights 441 Voting 442 Employment 443 Housing/ Accommodations	PERSONAL INJUR 365 Personal Injury - Product Liability Product Liability 367 Health Care/ Pharmaceutical Personal Injury Product Liability 368 Asbestos Personal Injury Product Liability PERSONAL PROPER 370 Other Fraud 371 Truth in Lending 380 Other Personal Property Damage Product Liability PRISONER PETITION Habeas Corpus: 463 Alien Detainee 510 Motions to Vacate Sentence 530 General 5335 Death Penalty Other: 540 Mandamus & Other 550 Civil Rights 555 Prison Condition 560 Civil Detainee Conditions of	XTY	5 Drug Related Seizure of Property 21 USC 881 0 Other LABOR 0 Fair Labor Standards Act 0 Labor/Management Relations 0 Railway Labor Act 1 Family and Medical Leave Act 0 Other Labor Litigation 1 Employee Retirement Income Security Act IMMIGRATION 2 Naturalization Application 5 Other Immigration Actions	422 Ap 423 Wi 28 PROP 820 Co 830 Pa 835 Pa 840 Tri SOCI 862 Bi 863 Bi 864 SS 865 RS FEDE 870 Ta or 871 IR: 26	ppeal 28 USC 158 thdrawal USC 157 ERTY RIGHTS ppyrights tent tent - Abbreviated w Drug Application	□ 375 False Cla □ 376 Qui Tam	ins Act (31 USC) apportion d Bankin, ee ion r Influence Organizati r Credit te Consum n Act t TV s/Commo e tutory Act tral Acts neental Ma of Inform on rative Pro ew or Apple ecision ionality o	ment g ced and ions ner addities/ tions atters mation
VI. CAUSE OF ACTION VII. REQUESTED IN	Cite the U.S. Civil State 31 USC 3729(a) Brief description of cate Violation of AD/CVD CHECK IF THIS	Appellate Court tute under which you ar use: duty obligations IS A CLASS ACTION	re filing (I	pened Anoth		CHECK YES only	n - I	133	on - ile
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UNITED STATES DISTRICT COURT FOR THE EASTERN DISTRICT OF PENNSYLVANIA

SEALED : FILED UNDER SEAL PURSUANT TO

31 U.S.C. § 3730(b)(2)

Plaintiffs, :

: CIVIL ACTION NO.

vs. : COMPLAINT

SEALED : JURY TRIAL DEMANDED

Defendants. : DO NOT PLACE IN PRESS BOX

UNITED STATES DISTRICT COURT FOR THE EASTERN DISTRICT OF PENNSYLVANIA

UNITED STATES OF AMERICA ex rel. EDWARD WISNER

FILED UNDER SEAL PURSUANT TO

31 U.S.C. § 3730(b)(2)

Plaintiffs,

COMPLAINT

VS.

GROSFILLEX, INC.,

JURY TRIAL DEMANDED

Defendant.

DO NOT PLACE IN PRESS BOX

On behalf of the United States of America pursuant to the United States False Claims Act, 31 U.S.C. §§ 3729 et seq. ("FCA"), Plaintiff-Relator Edward Wisner ("Relator") files this qui tam Complaint for treble damages and civil money penalties against defendant Grosfillex, Inc. ("Grosfillex") arising out of its continuing scheme to evade anti-dumping duties on aluminum extrusion merchandise imported from China. Grosfillex is committing two basic types of fraud: (1) failing to self-report admitted violations of antidumping and countervailing duty orders covering past imports; and (2) fraudulently importing merchandise from China in ways to evade paying duties on on-going imports. In support of these claims, Relator alleges as follows:

I. THE PARTIES

A. Plaintiff-Relator

- 1. Plaintiff-Relator Edward Wisner is an individual citizen of the Commonwealth of Pennsylvania.
- 2. Relator has been employed by Grosfillex since 1984 and, for 17 years, he was the Logistics Manager for the North American divisions, with a broad range of duties related to the

shipping of Grosfillex's products, including both imports and domestic distribution to retailers and customers.

3. Since December 4, 2019, Relator has held the position of Logistics Coordinator and reports to the Supply Chain Manager.

B. Defendant

- 4. Defendant Grosfillex, Inc. ("Grosfillex") is a Delaware corporation with a principal place of business at 230 Old West Penn Ave., Robesonia, PA 19551.
- 5. Defendant is the domestic subsidiary of a privately owned global manufacturer of outdoor products such as patio furniture and decorative garden planters.
 - 6. The parent company is French with headquarters in Oyonnax, France.
- 7. Defendant operates the two North American divisions of the global business Grosfillex USA Consumer Products and Grosfillex USA Contract Furnishings from facilities in both Robesonia and Lebanon, PA.

II. JURISDICTION AND VENUE

- 8. The Court has subject matter jurisdiction over this case pursuant to 31 U.S.C. § 3732(a) and 28 U.S.C. §§ 1331 and 1345.
- 9. Venue is proper in this judicial district pursuant to 31 U.S.C. § 3732(a) and/or 28 U.S.C. § 1391(b).
- 10. This Court has personal jurisdiction over the defendant under 31 U.S.C. § 3732(a) because defendant transacts business and submitted false or fraudulent claims directly or indirectly to the federal government in this judicial district.

- 11. Relator has direct and independent knowledge on which the allegations are based, is an original source of this information to the United States, and he has voluntarily provided the information to the United States before filing this action based on the information.
- 12. This suit is not based on prior public disclosures of allegations or transactions in a criminal, civil or administrative hearing, lawsuit, investigation, audit or report, or from the news media. To the extent that there has been any public disclosure unknown to Relator, he is an original source under 31 U.S.C. § 3730(e)(4).

III. ANTI-DUMPING AND COUNTERVAILING DUTY LAWS

A. General Background

- 13. Federal trade remedy laws seek to protect U.S. industries and workers by mitigating the impact of unfair competition from foreign companies resulting from unfair pricing or government subsidies.
- 14. The laws are enforced largely through the administrative investigations and actions of two U.S. government agencies: the International Trade Administration of the Department of Commerce ("ITA") and the International Trade Commission ("ITC").
 - 15. Two primary U.S. trade remedy laws are:
 - Antidumping ("AD") laws (19 U.S.C. § 1673 et seq.), which authorize the imposition of duties if (1) the ITA determines that foreign merchandise is being, or likely to be, sold in the United States at less than fair value, and (2) ITC determines that a U.S. industry is materially injured or threatened with material injury, or that the establishment of an industry is materially retarded, due to imports of that merchandise; and
 - Countervailing duty laws (19 U.S.C. §1671 et seq.), which authorize the imposition of countervailing duties ("CVD") if the ITA finds that the government of a country or any public entity has provided a subsidy on the manufacture, production, or export of the merchandise, and the ITC determines injury or threat thereof.

- 16. Investigations are initiated by petitions filed with both the ITA and the ITC. If the ITA makes a final determination that imports are dumped and/or subsidized, and the ITC makes a final determination that a U.S. industry is materially injured or threatened with material injury, ITA will issue an AD/CVD order setting, among other remedies, rates of duty collection.
- 17. Once an AD/CVD order is in place, ITA conducts reviews of merchandise imported into the United States to determine if imports are being sold at less than fair value (i.e., dumped) or are benefiting from unfair subsidization. If ITA continues to find that imports are being dumped or unfairly subsidized, it directs the U.S. Customs and Border Protection (an agency of the U.S. Department of Homeland Security) ("CBP") to assess AD/CVD in the amount calculated by ITA.
- 18. CBP is responsible for enforcing the AD/CVD laws on imported goods. CBP collects AD/CVD cash deposits, administers AD/CVD entries, assesses and collects final AD/CVD, and enforces AD/CVD on imports that evade AD/CVD orders.

B. AD/CVD Orders on Aluminum Extrusions from China

- 19. The ITA Orders at issue in this case are Aluminum Extrusions from the People's Republic of China: Antidumping Duty Order, 76 FR 30650 (May 26, 2011) and Aluminum Extrusions from the People's Republic of China: Countervailing Duty Order, 76 FR 30653 (May 26, 2011).
- 20. The AD and CVD Orders have an identical scope. The "merchandise covered ... is aluminum extrusions which are shapes and forms, produced by an extrusion process, made from" certain specific aluminum alloys. The Orders impose AD/CVD duties on incomplete products or parts of unfinished products (if extruded) while excluding both (a) finished products containing aluminum extrusions as parts or (b) finished goods containing aluminum extrusions that are imported unassembled in a "finished goods kit."

21. The relevant language of these aspects of the Orders is:

Subject aluminum extrusions may be described at the time of importation as parts for final finished products that are assembled after importation, included but not limited to ... furniture. Such parts that otherwise meet the definition of aluminum extrusions are included in the scope. The scope includes the aluminum extrusion components that are attached (e.g., by welding or fasteners) to form subassemblies, i.e., partially assembled merchandise unless imported as part of the finished goods "kit" defined further below.

...

The scope also excludes finished merchandise containing aluminum extrusions as parts that are fully and permanently assembled and completed at the time of entry, such as finished windows with glass, doors with glass or vinyl, picture frames with glass pane and backing material, and solar panels. The scope also excludes finished goods containing aluminum extrusions that are entered unassembled in a 'finished goods kit.' A finished goods kit is understood to mean a packaged combination of parts that contains, at the time of importation, all of the necessary parts to fully assemble a final finished good and requires no further finishing or fabrication, such as cutting or punching, and is assembled 'as is' into a finished product.

76 R 30650-51 (AD Order) (emphasis added); see also 76 FR 30654 (CVD Order).

IV. THE UNITED STATES FALSE CLAIMS ACT

22. The United States False Claims Act prohibits, *inter alia*, the following:

knowingly presenting (or causing to be presented) to the federal government a false or fraudulent claim for payment or approval;

knowingly making or using (or causing to be made or used) a false record or statement material to a false or fraudulent claim; and

knowingly making, using, or causing to be made or used, a false record or statement material to an obligation to pay or transmit money or property to the Government, or knowingly concealing or knowingly and improperly avoiding or decreasing an obligation to pay or transmit money or property to the Government.

U.S.C. § 3729(a)(1)(A), (B) (G) (West 2010).

V. DEFENDANT'S VIOLATIONS OF THE FCA

- A. Grosfillex's Discovery of AD/CVD Obligations on Imported Aluminum <u>Products from China</u>
- 23. By email dated August 29, 2019, Lourdes Silva, a Customs Entry Writer at Grosfillex's customs broker C.H. Robinson, advised Grosfillex NA Logistics Coordinator Joe Esteves that CBP had flagged a container of products from a Chinese supplier.
- 24. The product was Sunset AC WH Wire Frame Sling-T28 (HTS code 9403.20.0050).
- 25. Copying Relator, Silva asked Esteves to advise whether the product was subject to AD or CVD.
- 26. After ignoring several emails from both Silva and her C.H. Robinson colleague Melissa Feliciano, Esteves eventually responded by asking whether C.H. Robinson could handle the issue, then suggested that it was the Chinese supplier's responsibility to answer this question.
- 27. Feliciano and Silva advised Esteves that the importer (i.e., Grosfillex) is responsible for determining whether AD/CVD duties apply. Silva recommended that Esteves "review the scope for these cases A-570-967 & C-570-968" to help Grosfillex answer these questions.
- 28. By this time, in this same email chain, Silva had advised Esteves (copying Relator and a contact at the Chinese supplier) that CBP had flagged a second container.
- 29. Relator is not aware of anyone at Grosfillex having knowledge about the aluminum extrusion Orders until CBP flagged these containers.
- 30. Relator began working on the issue with Esteves and others at Grosfillex, including Director of Operations Gene Hracho, to whom Relator directly reported until his recent position change.

- 31. Relator reviewed the information that Silva referenced and sought clarification from C.H. Robinson about the potential duty amounts.
- 32. Relator also corresponded with C.H. Robinson's Compliance Manager, Shelly Mallory, about an ITA decision that she had forwarded about an apparently similar product.
- 33. Mallory advised Relator that "[t]he only way to know for sure" is to submit a request to the ITA for a similar ruling.
- 34. Going this route would require the company to pay the duties and then, if ITA ruled that the duties did not apply, obtaining a refund.
 - B. Grosfillex Develops Action Plan for All Products Potentially Within Scope of AD/CVD Orders
- 35. Ultimately, CBP flagged four containers. The container identifiers and merchandise shipped were as follows:

OOLU-9838898 - Sunset slings and Sunset table bases CSLU-1696730 - Quattro Bases CCLU7634251 - EcoFix and X1 bases DFSU7538692 - Aluminum Table Rails

- 36. Some of these containers also contained aluminum sling frames.
- 37. On September 20, 2019, Hracho sent an email to Relator and others at the company working on this issue outlining "the status of each imported aluminum product as it stands in our attempts to avoid the Anti-Dumping Duties" and inviting comment "if you see any of the dispositions differently." The attachment to the email was an Excel spreadsheet listing 27 products potentially covered by the Orders and proposing action plans for each product.
- 38. Hracho and the team working on this issue have continued to revise the action plan since then.

C. Fraudulent Evasion of AD/CVD Duties Resulting From Action Plan

1. Failure to Self-Report AD/CVD Duties Owed on Past Imports

- 39. The spreadsheet divides the products into six color-coded "Proposed Action" categories. The first four categories list 14 products that the company has determined are not disclaimable, *i.e.*, that the Orders cover the item and, therefore, AD/CVD duties should be paid.
- 40. An earlier version of the spreadsheet specifically states either "No Solution" or "Not Disclaimable" for the products in the first three categories (i.e., the categories in some shade of red).
- 41. These products include three of the products in the flagged containers: HPL Tabletop Rails, X-One Pedestal Bases and Quattro Pedestal Bases.
- 42. After the container was flagged by CBP, Grosfillex shipped it to France to avoid paying AD/CVD duties and risking an investigation into prior shipments of this product. The company's plan for future imports of the X-One and Quattro bases is to ship locking hinges directly to the Chinese manufacturer so the products can be assembled in China and then imported as finished goods kits.
- 43. The "Proposed Actions" for of the products listed on the spreadsheet range from proper (e.g., starting to use steel instead of aluminum) to improper, as discussed in more detail below. In no case, however, does Grosfillex intend to self-report that, for years, it has been importing extruded aluminum products from China and failing to pay AD/CVD duties as required by the Orders.
- 44. Even assuming that Grosfillex was completely unaware of the AD/CVD Orders on these products until August 2019, the company is now plainly aware that it should have been paying AD/CVD duties and has an obligation to self-report this violation as to these products.

To the best of Relator's knowledge, information and belief, Grosfillex has no intention of doing so.

- 2. Fraudulent Plan to Evade AD/CVD Duties Going Forward by Importing Certain Merchandise Disguised as "Finished Goods Kits"
- 45. One of the products listed in the second (maroon) category of the spreadsheet is Louisiana Table Legs.
- 46. Historically, the Louisiana Table Legs were imported from China and paired in the United States with a tabletop. Going forward, Grosfillex intends to import the legs with a cheap top that it will discard and then use the same top that it has always used.
- 47. Two of the products listed in the fourth (yellow) category are the Plaza/Moon/Vogue barstool legs and the Java Chair/Barstool Backs. The plan for each product is to pair with the other as a "complete kit."
- 48. Grosfillex's plan is to import an equal number of barstool bases and backs and call them a kit. Grosfillex has no intention, however, of selling these parts together in the vast majority of cases.
- 49. In the United States, the barstool bases will be assembled with a different Grosfillex made plastic back and the Java backs generally will be paired with a different base.
- 50. As part of this scheme, Grosfillex created fictitious reference numbers for the fake kits.
- 51. In one email discussing this plan (copied to Relator, Hracho and others), Grosfillex's New Product Development & Engineering Manager writes: "What we know is that it should be simple and discrete to the customs eyes, but not lying." The email continues: "We are also trying to avoid to show anything that could indicate we are buying separate components. The less info is visible, the best [sic] it is. We are buying kits: not seats and backs."

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- 52. The Orders define "finished goods kit" as "a packaged combination of parts that contains, at the time of importation, all of the necessary parts to fully assemble a final finished good and requires no further finishing or fabrication, such as cutting or punching, and is assembled 'as is' into a finished product."
- 53. Grosfillex's plan for all three of the above products clearly do not satisfy the Orders' definition of finished goods kit.

D. Merchandise That Grosfillex Has Deemed Disclaimable

- 54. The merchandise that was in the first container flagged by CBP was the Sunset chair sling. Grosfillex is treating that product as disclaimable based, in part, on the ITA Decision provided by C.H. Robinson.
- 55. Grosfillex imports this aluminum extrusion product from China and, in the United States, assembles it with a resin frame manufactured in the United States.
- 56. Relator has informally obtained opinions from three independent customs brokers that, under their interpretation of the Orders, the Sunset Chair sling frame is not disclaimable.
- 57. To the best of Relator's knowledge, information and belief, Grosfillex has no intention of paying AD/CVD duties on these products.
- 58. All of Defendant's conduct described herein has resulted in, and will continue for the foreseeable future to result in, numerous false statements to the United States, including false declarations to CBP such as Customs Form 7501 (a/k/a "Entry Summary").
- 59. The United States has been damaged, and will continue to be damaged going forward for the foreseeable future by all of Defendant's conduct intended to avoid paying AD/CVD duties, including without limitation Defendant's failure to self-report violations of the Orders on past imports and by Defendant's fraudulent conduct in disguising future imports as kits.

COUNT I

VIOLATION OF THE FALSE CLAIMS ACT – 31 U.S.C. § 3729(a)(1)(G)

- 60. Relator incorporates by reference and re-alleges all paragraphs of this Complaint set forth above as if fully set forth herein.
- 61. In violation of 31 U.S.C. § 3729(a)(1)(G) (2009), Defendants knowingly made, used, or caused to be made or used, a false record or statement material to an obligation to pay or transmit money or property to the Government, or knowingly concealed or knowingly and improperly avoided or decreased an obligation to pay or transmit money to the Government.
- 62. Said false and fraudulent claims were presented with defendant's actual knowledge of their falsity, or with reckless disregard or deliberate ignorance of whether or not they were false.
- 63. By means of these false records and/or statements, Defendant decreased the amount of customs duties that it paid on imports of aluminum extrusions in an amount to be determined at trial.

WHEREFORE, Relator, on behalf of the United States, demands judgment for statutory penalties and treble damages as provided in the False Claims Act and for such other relief as the Court deems just and proper.

Respectfully submitted,

YOUMAN & CAPUTO, LLC

Dated: January 29, 2020 BY:

DAVID I CAPTUTO, ESQUIRE ZACHARY ARBITMAN, ESQUIRE 3803 West Chester Pike, Suite 150 Newtown Square, PA 19073

(215) 302-1999

dcaputo@youmancaputo.com

Attorneys for the Plaintiff-Relator

IN THE UNITED STATES DISTRICT COURT FOR THE EASTERN DISTRICT OF PENNSYLVANIA

CASE MANAGEMENT TRACK DESIGNATION FORM

CIVIL ACTION

United States of America

ex rel. Edward Wisne	r :	C. I. I. I. C. I. C. I.						
v.								
Grosfillex, Inc.	± :	NO.						
In accordance with the Civil Justice Expense and Delay Reduction Plan of this court, counsel for plaintiff shall complete a Case Management Track Designation Form in all civil cases at the time of filing the complaint and serve a copy on all defendants. (See § 1:03 of the plan set forth on the reverse side of this form.) In the event that a defendant does not agree with the plaintiff regarding said designation, that defendant shall, with its first appearance, submit to the clerk of court and serve on the plaintiff and all other parties, a Case Management Track Designation Form specifying the track to which that defendant believes the case should be assigned.								
SELECT ONE OF THE FO	DLLOWING CASE MANAGEME	NT TRACKS:						
(a) Habeas Corpus - Cases brought under 28 U.S.C. § 2241 through § 2255.								
(b) Social Security – Cases requesting review of a decision of the Secretary of Health and Human Services denying plaintiff Social Security Benefits.								
(c) Arbitration – Cases required to be designated for arbitration under Local Civil Rule 53.2. (
(d) Asbestos – Cases involving claims for personal injury or property damage from exposure to asbestos.								
(e) Special Management – Cases that do not fall into tracks (a) through (d) that are commonly referred to as complex and that need special or intense management by the court. (See reverse side of this form for a detailed explanation of special management cases.)								
(f) Standard Management – Cases that do not fall into any one of the other tracks.								
1/29/20 Date	David J. Caputo, Esquire Attorney-at-law	Attorney for Plaintiff-Relator						
215-302-1999	610-808-1772	dcaputo@youmancaputo.com						
Telephone	FAX Number	E-Mail Address						
(Civ. 660) 10/02								